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## **KEY FINDINGS**

#### STATE TRAIL CONDITIONS:

- Minnesota State Trails are currently in good condition. Our inventory found 79% of state trail miles are in either excellent or good condition.
- Only 26 miles of Minnesota State Trails are currently in poor condition, and 90 miles are in fair condition.
- However, Minnesota State Trails are approaching a tipping point. Without adequate planning and funding, half the state trail system is at risk of being in poor or fair condition by 2023.

#### **RECOMMENDATIONS:**

- Lawmakers and the DNR should commit to rehabilitating an average of 20 state trail miles per year, which is the level needed to maintain Minnesota State Trails long term.
- Lawmakers should commit to funding state trail rehabilitation through consistent state bonding appropriations and the Parks and Trails Legacy Fund.
- The Minnesota Department of Natural Resources should create a state trail capital improvement plan that gives lawmakers and the public a clear understanding of priority projects and projected costs.



# Filling the information gap on Minnesota State Trails

Parks & Trails Council is proud to introduce the *State of the Trails Project*. The *State of the Trails Project* is a first-of-its-kind inventory of Minnesota State Trail conditions. We spent the summer and fall of 2016 riding the trails, making notes, taking photographs, and using iPhones to record the roughness of each trail.

Minnesota State Trails are among the best in the country. The state trail system was first envisioned in the 1960s, and today nearly 600 miles of state owned-and-operated paved trails exist across Minnesota. The state trail system is managed by the Department of Natural Resources (DNR). And as this report will show, the DNR does an overall excellent job of maintaining the trail system with the uncertain funding they receive. Still, the state trail system is aging; nearly one out of every six miles of trail are 20 years or older, and in some places trails have fallen into disrepair.

We initiated the *State of the Trails Project* as part of our ongoing effort to use data to better understand Minnesota State Trails. In 2015 we

completed Minnesota's first statewide state trail user count, from which we estimated the state trail system receives 1.8 million visits each year. Now, in addition to knowing how our trails are used, we also have a comprehensive dataset on their condition. This data is essential to effectively communicate the challenges and needs of the state trail system, track changes over time, and demonstrate how funding can improve the system.

Maintaining Minnesota State Trails requires both routine maintenance, which is needed annually, and capital improvements, which are needed periodically to either extend the life of a trail or replace a trail at the end of its useful life. Routine maintenance on state trails includes work such as mowing, sweeping, bridge inspection, garbage removal, and occasional crack sealing. Capital improvements include rehabilitation such as trail overlay and repaving, bridge and culvert replacement, and trailhead renewal. While all of these maintenance activities are vital to providing safe and quality state trail experiences, we have limited the scope of the *State of the Trails Project* 

to state trail pavement conditions. Our ratings answer a simple question: How smooth are Minnesota State Trails to ride? We do not attempt to analyze the condition of state trail bridges and culverts, interpretive displays, or trailheads. Nor do we attempt to analyze the level of routine maintenance that state trails currently receive.

We collected and used three types of data to inventory state trail conditions. First, staff and volunteers rode (nearly) every mile of state trail and assigned it a rating based on their experience. Each trail segment was given one of four ratings:



**Excellent:** Trail is very smooth and provides ideal riding conditions.



**Good:** Trail is comfortable to ride, with few bumps or depressions.



**Fair:** Trail is tolerable to ride, with intermittent bumps or depressions.



**Poor:** Trail is uncomfortable to ride, with frequent bumps or depressions.

Second, we mounted iPhones to our bicycle handlebars and used the phone's accelerometer

to record data on the force of vibration caused by each bump and depression on the trail. We used the iPhone's accelerometer data to calculate a Trail Roughness Index (TRI), which is a statistic of how bumpy a trail is to ride. A high TRI is indicative of a rough trail in poor condition, whereas a low TRI is indicative of a smooth trail in excellent condition. A guide to interpreting TRI scores can be found on page 12.

Third, we took photographs of each trail segment. We did not use the photographs to rate any particular segment, but they help visualize on-the-ground conditions.

Our three data types, taken together, provide key insights into the current condition of Minnesota State Trails. Rather than combine our experiential ratings and TRI scores into a composite score, we report each individually. We trust the reader to weigh the pros and cons of each approach, and draw their own conclusions on the state of Minnesota State Trails. Our full methodology is available starting on page 59.





# Minnesota State Trails are in good condition

We collected vast amounts of data for the *State* of the *Trails Project*: 500 experiential ratings, nearly 412,000 accelerometer readings, and over 1,700 photographs. All our data pointed to the same conclusion: While numerous problem spots exist, Minnesota State Trails are in overall good condition. We collected data from 589 miles, and found nearly 80 percent of them are in either good or excellent condition.

Our conclusion that the state trail system is in good condition is surprising. The predominate narrative on Minnesota State Trails has focused on inadequate funding and trails in disrepair. Our analysis indicates that narrative overstates the problem and suggests the DNR has done an admirable job maintaining the state trail system. The needs of the state trail system should not be minimized, however; numerous trails certainly need repairs, and limited funding for routine maintenance remains a concern. But overall our data is clear: the majority of Minnesota State

Trails still offer comfortable conditions for trail users.

We've broken our findings into four sections. First, we provide an overview of our experiential ratings. Second, we give an overview of the results from the Trail Roughness Index. Third, we discuss how trail conditions compare across the investment groups used by the DNR. The fourth and final section provides a detailed segment-by-segment breakdown for each state trail.

## EXPERIENTIAL RATINGS

Based on the experience of our trail evaluators, Minnesota State Trails are currently in good condition. Our trail evaluators rode every segment of the state trail system and reported 79% of the miles are in either good or excellent condition. Specifically, our evaluators rated 197 miles (33% of the system) as excellent, 267 miles (45%) as

good, and 111 miles (19%) as fair. Only 15 miles, or 3% of the state trail system, were classified as being in poor condition.

The trails in poorest condition, based on our trail evaluator's experience, include 6 miles of the Sakatah Singing Hills State Trail between Madison Lake and Waterville, 5 miles of the Willard Munger State Trail between Jay Cooke State Park and Duluth, and approximately 1-mile stretches of the Gateway State Trail, Paul Bunyan State Trail, Heartland State Trail, and Casey Jones State Trail.

## TRAIL ROUGHNESS INDEX

Trail Roughness Index (TRI) scores also indicate the state trail system is in good condition. TRI scores, which are an objective measurement of trail conditions calculated from accelerometer data, had a strong but imperfect correlation with our experiential ratings. The two methods assigned the same rating to trail segments 65% of the time and, on a system-wide level, both methods found 79% of the system is in either good or excellent condition. On average, TRI ratings tended be

more conservative than the experiential ratings. The TRI classified 150 miles as excellent (25% of the system), 322 miles as good (54%), 90 miles as fair (15%), and 26 miles as poor (4%).

Based on TRI, the smoothest trail segments in the state trail system are on the Luce Line State Trail, sections of the Paul Bunyan State Trail north of Jenkins and near the Chippewa National Forest, and sections of the Sakatah Singing Hills State Trail west of Madison Lake. All of those trails have been repaved within the last few years. Conversely, the roughest trail sections are on the Currie Loop segment of the Casey Jones State Trail, the Sakatah Singing Hills State Trail between Madison Lake and Waterville, the Minnesota Valley State Trail between Chaska and Shakopee, and the Willard Munger State Trail between Thomson and Duluth.

The highest TRI we recorded, which was on the Willard Munger State Trail, presents a unique case. Sections of the Willard Munger Trail between Jay Cooke State Park and Duluth are currently being rehabilitated. The highest TRI was recorded on a trail segment that is currently all gravel, between Kangas Road and Stenman Road.

## **Experiential Rating Examples**



On other segments between Jay Cooke State Park and Duluth, new pavement is interspersed with gravel sections. TRI indicated those sections are in fair condition, though in actuality they are partially excellent and partially poor.

Overall, the trails in best condition include the Luce Line State Trail, Brown's Creek State Trail, and Mill Towns State Trail, all of which were paved within the last two years. Only two trails, the Gateway State Trail and Casey Jones State Trail, had a majority of their segments in either fair or poor condition.

## DNR INVESTMENT GROUPS

The DNR manages and maintains state trails based on "investment groups." The investment groups, which were created in 2015, are based on criteria developed by the DNR to assess the

"fit and function" of each state trail. Using those criteria, state trails are placed in one of three groupings that determine the level of investment they receive. "Destination Trails" are the highest ranked trails and receive the highest priority for funding, "Core-Division Led Trails" receive moderate priority for funding, and "Core-Partner Led Trails" have the lowest priority for funding. Maintenance to ensure safety remains a high priority for all investment groups. Tracking how trail conditions vary by investment group will be important, especially in future years, to ensure investments are successfully targeting the highest-use trails, and to ensure all trails are being maintained at an acceptable level, regardless of investment group.

Our analysis found current conditions are similar across the DNR's investment groups. Based on TRI scores, 79% of Destination Trails are in either good or excellent condition, compared to 77%

## State Trail Pavement Conditions, by Evaluation Method

## **Experiential Ratings**

	Excellent	Good	Fair	Poor	Not Rated	Totals
Excellent	<b>130</b> (22%)	<b>21</b> (3%)				<b>150</b> (25%)
Good	<b>66</b> (11%)	<b>201</b> (34%)	<b>54</b> (9%)	2 (<1%)		<b>322</b> (54%)
I all		<b>40</b> (7%)	44 (7%)	<b>6</b> (1%)		<b>90</b> (15%)
Poor		<b>5</b> (1%)	<b>14</b> (2%)	8 (1%)		<b>26</b> (4%)
Poor Not Rated	2 (>1%)				<b>4</b> (1%)	<b>6</b> (1%)
Totals	<b>197</b> (33%)	<b>267</b> (45%)	<b>111</b> (19%)	<b>15</b> (2%)	<b>4</b> (1%)	<b>593</b> miles

of Division-Led Trails and 85% of Partner-Led Trails.

Some small differences in condition did emerge between investment groups, however. Division-Led Trails are the most likely to be in poor condition (8%, compared to 4% of the system). Conversely, 43% of Partner-Led Trails are in excellent condition, compared to 24% of Destination Trails and 21% of Division-Led Trails. Partner-Led Trails are likely in the best condition because, on average, they are the newest trails in the state trail system. The average age of a Partner-Led Trail is approximately 9 years, versus 14 years for Division-Led Trails and 12 years for Destination Trails.

The difference in condition and age of each investment category is illustrative of one of the maintenance challenges facing the DNR: Many of the premier, most-visited state trails were among

the first developed 20 to 30 years ago, and thus are also the most likely to now be falling into disrepair. Consequently, some of the trail segments in the worst shape are also among the most frequently used. This may help explain why our analysis found Minnesota State Trails are in better condition than is often perceived.

## SEGMENT-BY-SEGMENT RATINGS

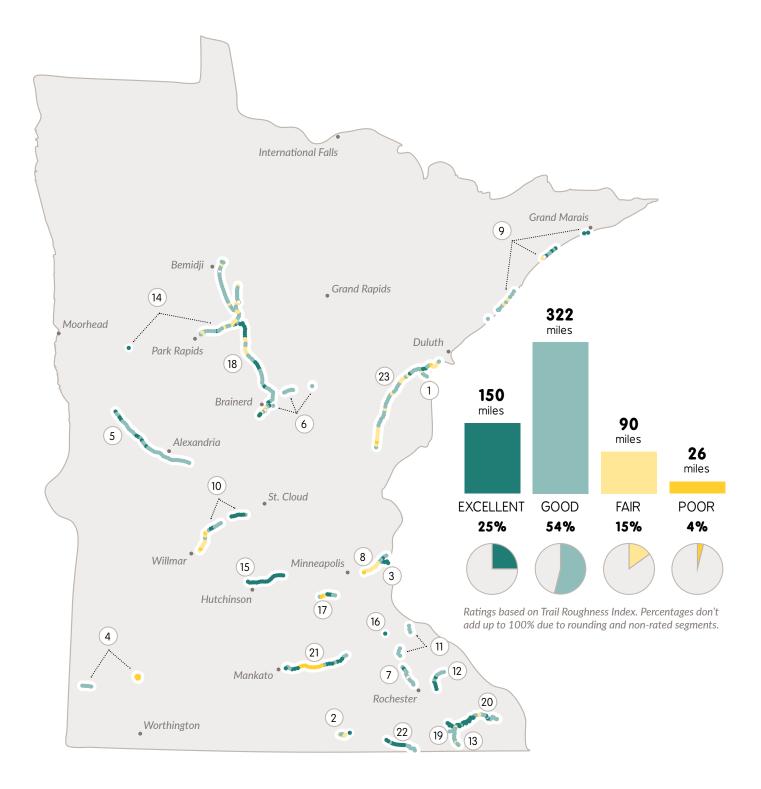
Ratings and selected photographs for every segment of the state trail system are provided starting on page 13. An interactive map of state trail conditions and all of our photographs are available online at www.parksandtrails.org.

## **State Trail Pavement Conditions by DNR Investment Groups**

	<b>Destination Trails</b>		Division-	<b>Division-Led Trails</b>		Partner-Led Trails		<b>Total System</b>	
	Miles	%	Miles	%	Miles	%	Miles	%	
Excellent	70	24%	52	21%	29	43%	150	25%	
Good	158	55%	136	56%	28	42%	322	54%	
Fair	52	18%	29	12%	8	12%	90	15%	
Poor	4	1%	20	8%	2	3%	26	4%	
Not Rated	2	1%	4	2%	0	0%	6	1%	
Totals:	285		241		68		593		

Note: Ratings based on the Trail Roughness Index

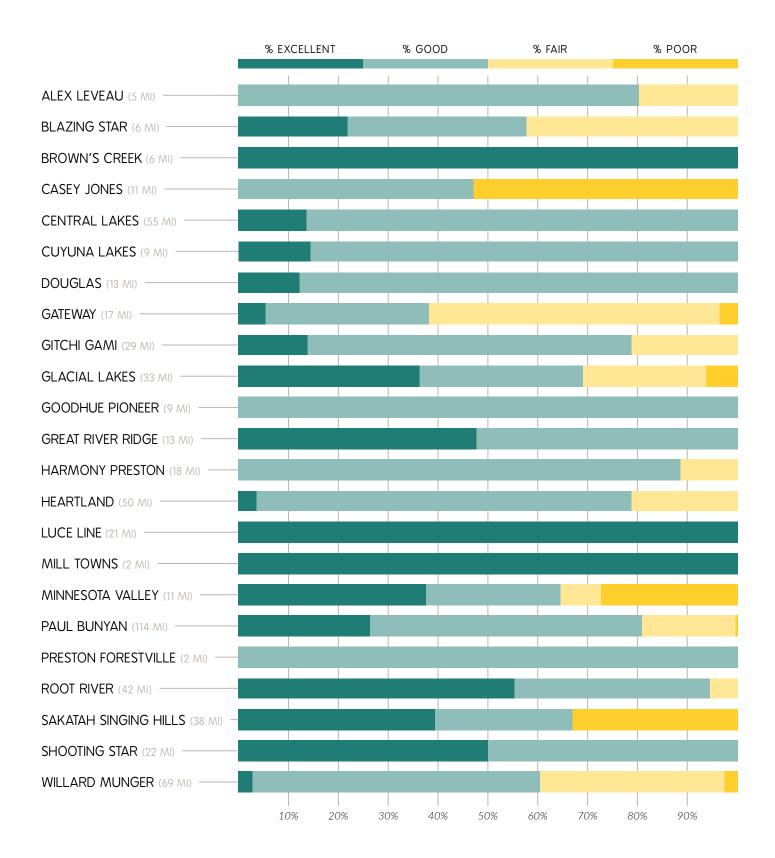
## **Overview of State Trail Pavement Conditions, Statewide**



## TRAIL IDENTIFICATION KEY:

- 1. Alex Leveau (p. 13)
- 2. Blazing Star (p. 14)
- 3. Brown's Creek (p. 15)
- 4. Casey Jones (p. 16)
- 5. Central Lakes (p. 17)
- 6. Cuyuna Lakes (p. 20)
- 7. Douglas (p. 21)
- 8. Gateway (p. 22)
- 9. Gitchi Gami (p. 23)
- 10. Glacial Lakes (p. 24)
- 11. Goodhue Pioneer (p. 27)
- 12. Great River Ridge (p. 28)
- 13. Harmony Preston (p. 29)
- 14. Heartland (p. 31)
- 15. Luce Line (p. 34)
- 16. Mill Towns (p. 36)
- 17. Minnesota Valley (p. 37) 18. Paul Bunyan (p. 38)
- 19. Preston-Forestville (p. 36)
- 20. Root River (p. 44)
- 21. Sakatah Singing Hills (p. 47)
- 22. Shooting Star (p. 49)
- 23. Willard Munger (p. 51)

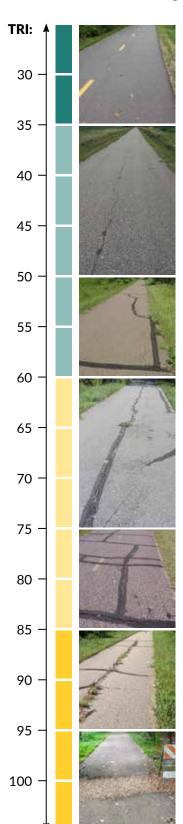
## **Overview of State Trail Pavement Conditions, by Trail**



Note: Ratings based on the Trail Roughness Index

## **Understanding the Trail Roughness Index (TRI)**

The Trail Roughness Index (TRI) is a statistic created by Parks & Trails Council to measure the roughness of paved trails. TRI is calculated from accelerometer data collected by bicycle-mounted iPhones. While TRI is subject to limitations, it is the best objective measurement of trail conditions we currently have. Use this chart to interpret the TRI scores found throughout this report.



**Excellent Condition (TRI < 35)** Trails with a TRI under 35 are in excellent condition. Trails rated as excellent are generally newly built and provide near-ideal conditions for bicyclists and inline skaters. Small blemishes and crack sealing may be present in isolated areas on these trails but do not negatively impact user experience.

**Good Condition (TRI 35-60)** Trails with a TRI between 35 and 60 are in good condition. Trails rated as good offer comfortable rides for bicyclists and inline skaters, with infrequent bumps and depressions. Small pavement cracks may be starting to appear on trails in good condition. Trails nearing fair condition (TRI between 50 and 60) may have frequent enough bumps and depressions to pose a nuisance for inline skaters. Trails in good condition may require minor rehabilitation and crack sealing in isolated areas.

**Fair Condition (TRI 60-85)** Trails with a TRI between 60 and 85 are in fair condition. Trails rated as fair have intermittent bumps and depressions, but are still tolerable for the majority of bicyclists. For inline skaters, trails in fair condition will be generally passable but difficult and uncomfortable in sections. Trails nearing poor condition (TRI between 80 and 85) may be uncomfortable for some bicyclists with narrow tires. Trails in fair condition may require moderate rehabilitation, but generally are not in immediate need of being rebuilt.

**Poor Condition (TRI > 85)** Trails with a TRI above 85 are in poor condition. Trails rated as poor have frequent bumps and depressions, and most bicyclists will find them uncomfortable to ride. Inline skaters will find trails in poor condition difficult to use. Trails in poor condition are generally old and require major rehabilitation, with many sections needing to be entirely rebuilt.



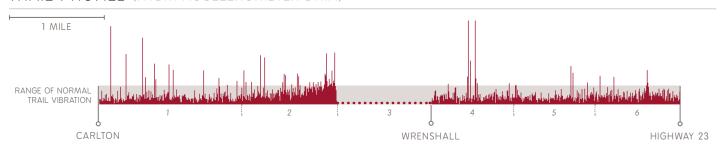
# ALEX LAVEAU STATE TRAIL (CARLTON TO HIGHWAY 23)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

0% EXCELLENT 80% GOOD 20% FAIR 0% POOR

#### TRAIL CONDITION

	TRAIL	CONDITION			
TRAIL SEGMENT	EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS		
CARLTON, MN			2		
CAREFOR, MIN	1 GOOD	56.5			
LEIMER RD					
CLARENCE RD	2 GOOD	60.5			
LARENCE RD	3 ROAD	SHOULDER			
VRENSHALL, MN			3		
2011177 55 10	4 GOOD	56.2			
COUNTY RD 18	5 GOOD	50.2			
CEMETERY RD		30.2			
	6 GOOD	55.7			
HIGHWAY 23			4		
			一种 一		
			5		





# BLAZING STAR STATE TRAIL (ALBERT LEA TO HAYWARD)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

22% EXCELLENT

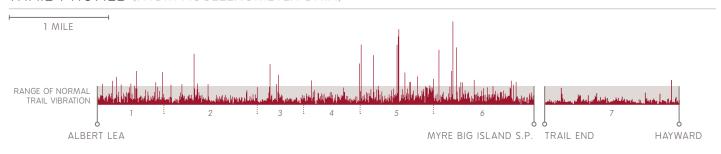
36% GOOD

**42%** FAIR

0% POOR

#### **TRAIL CONDITION**

	IRAIL CONDITION				
TRAIL SEGMENT	EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS		
FRANK HALL PARK (ALBERT LEA)					
EDONIT CT TDAILLIEAD	1 GOOD	67.0			
FRONT ST TRAILHEAD	2 GOOD	50.1			
767TH ST					
	3 GOOD	46.8			
INTERSTATE 35	4 GOOD	46.8	3		
197TH ST					
	5 FAIR	71.4			
MYRE BIG ISLAND S.P.	6 FAIR	61.9			
END OF TRAIL		01.7			
END OF TRAIL					
	7 EXCELLENT	26.8	<b>《四月》</b>		
HAYWARD, MN	_		6		





ST. CROIX TRAIL

STILLWATER, MN

# BROWN'S CREEK STATE TRAIL (DULUTH JCT TO STILLWATER

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

100% EXCELLENT 0% GOOD 0% FAIR 0% POOR

# TRAIL SEGMENT EXPERIENTIAL ROUGHNESS INDEX (TRI) DULUTH JCT (GATEWAY TRAIL) 1 EXCELLENT 29.2 MANNING AVE 2 EXCELLENT 32.5 COLDWATER TRAILHEAD

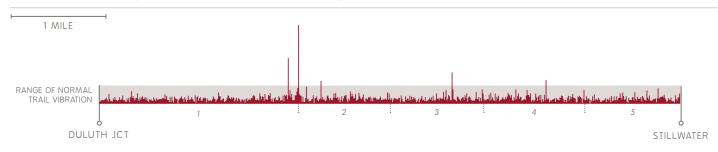
3 EXCELLENT 29.6
STONEBRIDGE TRAIL
4 EXCELLENT 30.8

EXCELLENT 32.0

TRAIL CONDITION

**TRAIL PHOTOS** 







## CASEY JONES STATE TRAIL (PIPESTONE & LAKE SHETEK S.P.)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

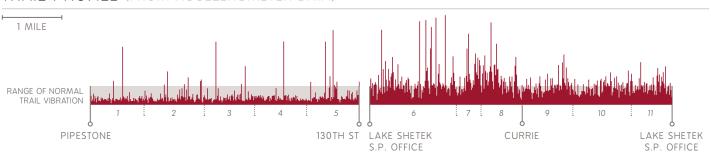
**0%** EXCELLENT

47% GOOD

0% FAIR

**53%** POOR

#### TRAIL CONDITION TRAIL SEGMENT **TRAIL PHOTOS** PIPESTONE, MN (2)3 GOOD 38.1 90TH AVE GOOD 37.7 100TH AVE GOOD 47.4 110TH AVE 4 42.2 GOOD 120TH AVE GOOD 52.8 130TH AVE LAKE SHETEK S.P. OFFICE **FAIR** 111.8 TRAIL'S EDGE GENERAL STORE **POOR** 124.8 166TH ST 8 **FAIR** 102.9 CURRIE, MN GOOD 94.0 LAKE SHETEK DAM GOOD 92.7 SMITH LAKE 11 11 GOOD 103.8 LAKE SHETEK S.P. OFFICE





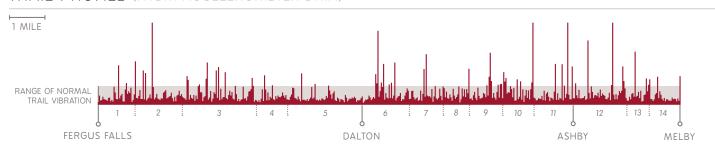
# CENTRAL LAKES STATE TRAIL (FERGUS FALLS TO MELBY)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

**14%** EXCELLENT **86%** GOOD **0%** FAIR **0%** POOR

## TRAIL CONDITION

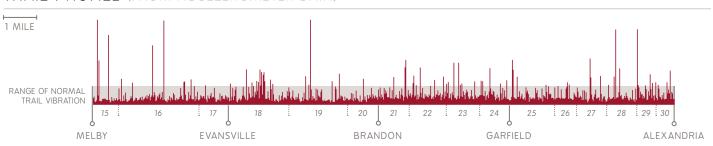
TRAIL SEGMENT	EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS		
FERGUS FALLS, MN	1 0000	040	<b>1</b> 2 3		
DELEGOON PARK	GOOD	34.3			
COUNTY RD 29	2 FAIR	43.3			
	3 FAIR	40.5			
170TH ST	-		4 5		
POMME DE TERRE RIVER	4 GOOD	32.8			
	5 GOOD	31.5			
DALTON, MN	-				
	6 FAIR	47.7			
130TH ST	-		7		
	7 GOOD	41.8			
120TH ST	-				
	8 GOOD	39.4			
295TH AVE	9 FAIR	44.9			
305TH AVE	IAII	44.7			
	0 GOOD	41.6	(1) (12)		
PELICAN CREEK					
	11 GOOD	56.6			
ASHBY, MN	-				
	GOOD GOOD	51.6			
ASHBY RESORT & CAMPGROUND	-		(13)		
	GOOD	48.0	14		
PALMQUIST LAKESHORE RD	6000	01.7			
MELBY, MN	4 GOOD	31.7			
MELDI, MIN					



# CENTRAL LAKES STATE TRAIL (MELBY TO ALEXANDRIA)

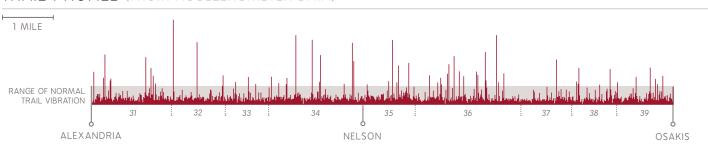
## TRAIL CONDITION

TRAIL SEGMENT		EXPERIENTIAL	ROUGHNESS	TRAIL PHOTOS
TRAIL SEOMENT		RATING	INDEX (TRI)	TRAIL PHOTOS
MELBY, MN	15	GOOD	57.5	<b>(b)</b>
OLD BRIDGE RD	16	GOOD	41.0	
COUNTY RD 1	17	GOOD	30.3	
EVANSVILLE, MN	18	GOOD	42.6	(17) (18) (19) (19) (19) (19) (19) (19) (19) (19
STOWE LAKE RD	19	GOOD	44.6	
BURLINGTON RD	20	GOOD	30.9	
BRANDON, MN	21	GOOD	37.5	2 2
HERMANSON RD	22			11:
COUNTY RD 109	$\supset$ $\perp$	GOOD	44.9	
UTOPIA DR	23	GOOD	49.3	23 24 25
GARFIELD, MN	24	GOOD	42.5	
CENTENNIAL DR	25	GOOD	40.9	
BROPHY LANE	26	GOOD	36.7	26 27 28
NORTH UNION LAKE	27	GOOD	42.4	26 27 28
RUBY ST	28	GOOD	46.7	
COUNTY RD 22	29	FAIR	55.2	
ALEXANDRIA, MN	30	GOOD	44.9	29 30



# CENTRAL LAKES STATE TRAIL (ALEXANDRIA TO OSAKIS)

## TRAIL CONDITION EXPERIENTIAL RATING ROUGHNESS INDEX (TRI) **TRAIL SEGMENT TRAIL PHOTOS** ALEXANDRIA, MN GOOD 50.7 BIRCH AVE GOOD 44.5 FREEDOM RD GOOD 38.4 LIBERTY RD GOOD 48.4 NELSON, MN 51.7 **FAIR** WILDLIFE LANE 36 **FAIR** 50.0 BIRD LAKE RD 35 GOOD 37.8 CALVARY RD 42.3 GOOD COUNTY RD 3 43.5 GOOD OSAKIS, MN 37)





# CUYUNA LAKES STATE TRAIL (BRAINERD, CROSBY, AITKIN)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

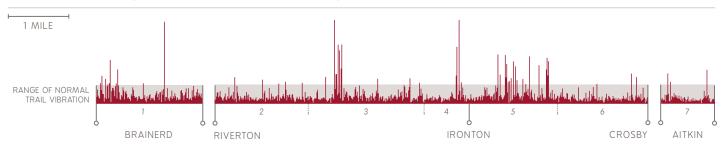
15% EXCELLENT

85% GOOD

0% FAIR

**0%** POOR

## TRAIL CONDITION EXPERIENTIAL RATING TRAIL SEGMENT **TRAIL PHOTOS** LAUREL ST (BRAINERD) (3) GOOD 58.2 WASHINGTON ST (BRAINERD) RIVERTON, MN 2 GOOD 36.4 LOON LANE **FAIR** 57.7 CUYUNA TRAILHEAD GOOD 55.3 IRONTON, MN 5 **FAIR** 58.7 HIGHWAY 6 GOOD 30.7 CROSBY, MN 2ND ST (AITKIN, MN) **EXCELLENT** 39.1 RED OAK DR (AITKIN, MN)



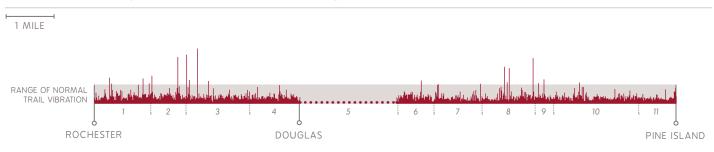


## DOUGLAS STATE TRAIL (ROCHESTER TO PINE ISLAND)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

12% EXCELLENT 88% GOOD 0% FAIR 0% POOR

## TRAIL CONDITION TRAIL SEGMENT **TRAIL PHOTOS** ROCHESTER, MN 3 GOOD 43.6 WEST CIRCLE DR GOOD 52.8 50TH AVE GOOD 43.2 65TH ST GOOD 37.9 DOUGLAS, MN CLOSED FOR RECONSTRUCTION 90TH ST GOOD 37.1 PLUM CREEK GOOD 36.5 NEW HAVEN RD GOOD 44.6 117TH ST GOOD 35.4 85TH AVE 8 GOOD 34.8 8TH ST GOOD 35.3 PINE ISLAND, MN 11 10





## GATEWAY STATE TRAIL (ST. PAUL TO PINE POINT PARK)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

**5%** EXCELLENT

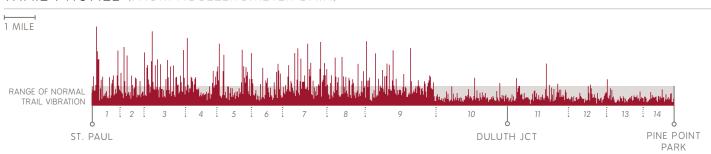
33% GOOD

**58%** FAIR

**4%** POOR

#### TRAIL CONDITION

TRAIL SEGMENT	EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS
ARLINGTON AVE	1 POOR	96.4	0 3
LARPENTEUR AVE	POOR	90.4	
LUCLUMAY (1	2 FAIR	75.3	
HIGHWAY 61	3 FAIR	84.1	
BRUCE VENTO TRAIL			<b>4 5</b>
WHITE BEAR AVE	4 GOOD	77.3	
WITTE BEAK AVE	5 GOOD	75.6	
MCKNIGHT RD	COOD	(1.0	
CENTURY AVE	6 GOOD	61.0	
	7 FAIR	79.6	6 7 8
55TH STREET	8 GOOD	70.3	
HIGHWAY 36	ОООВ	70.3	( ) 4
	9 GOOD	79.9	
COUNTY RD 12	10 EXCELLENT	37.9	9 10 11
DULUTH JCT			
LANSING AVE	11 EXCELLENT	43.7	
LANSING AVE	12 EXCELLENT	34.6	
MANNING AVE	EVOSU SUT	05.0	(2) (3) (4) (4) (4) (4) (4) (4) (4) (4) (4) (4
MYERON RD	13 EXCELLENT	35.8	
	14 EXCELLENT	36.6	The second second
PINE POINT PARK			





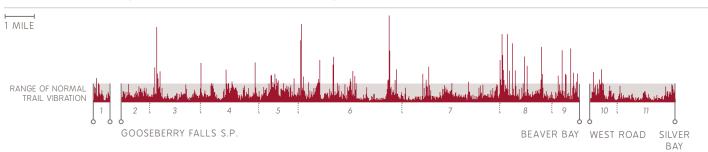
# GITCHI GAMI STATE TRAIL (GOOSEBERRY TO SILVER BAY)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

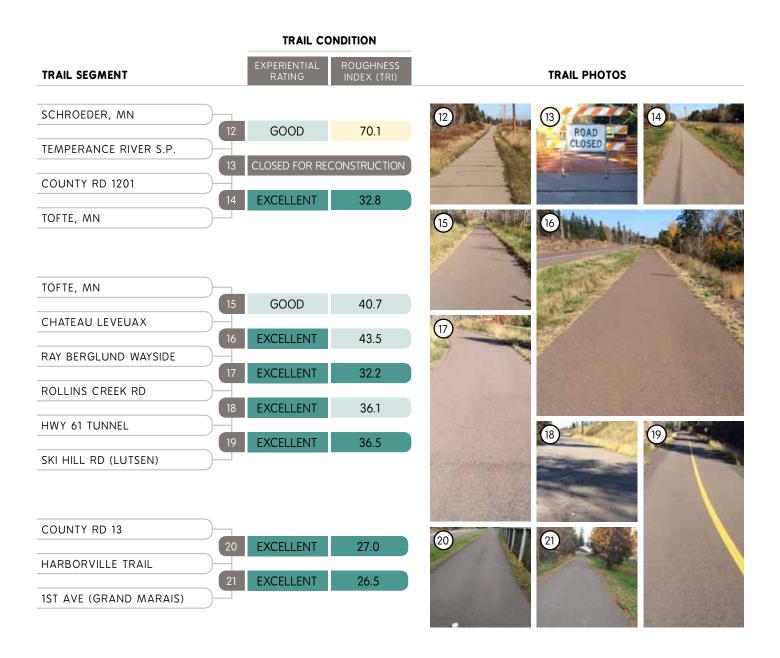
**14%** EXCELLENT **65%** GOOD **21%** FAIR **0%** POOR

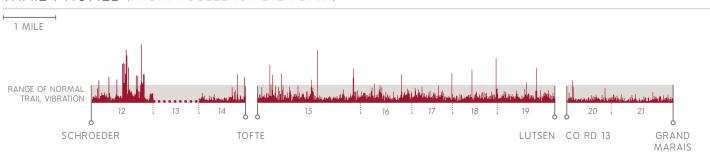
#### TRAIL CONDITION

	IRAIL CC	NOITION	_		
TRAIL SEGMENT	EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS		
OLD HWY 61	1 EXCELLENT	42.9	0		
SILVER CREEK WAYSIDE					
GOOSEBERRY S.P. CAMPGROUND	2 EXCELLENT	36.2	3		
GOOSEBERRY FALLS S.P. RD	3 EXCELLENT	52.4			
J GREGERS INN	4 EXCELLENT	50.1			
IONA'S BEACH WATER ACCESS	5 EXCELLENT	53.1	6 8 9		
SPLIT ROCK RIVER TRAILHEAD	6 GOOD	64.5			
SPLIT ROCK LIGHTHOUSE S.P.		39.9			
PINE BAY LOOP	7 GOOD		7		
COVE POINT CROSSING	8 GOOD	64.7			
BEAVER BAY, MN	9 GOOD	57.9			
			(1)		
WEST ROAD	TVCTH ENT	542			
PIPE LINE RD	EXCELLENT	54.3			
SILVER BAY, MN	11 EXCELLENT	35.3			



## GITCHI GAMI STATE TRAIL (SCHROEDER TO GRAND MARAIS)







# GLACIAL LAKES STATE TRAIL (WILLMAR TO HAWICK)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

**36%** EXCELLENT

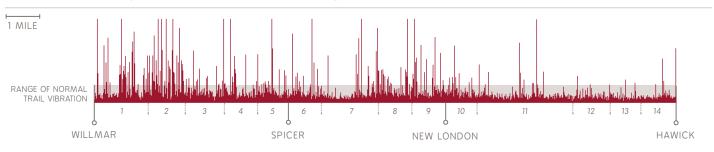
33% GOOD

**25%** FAIR

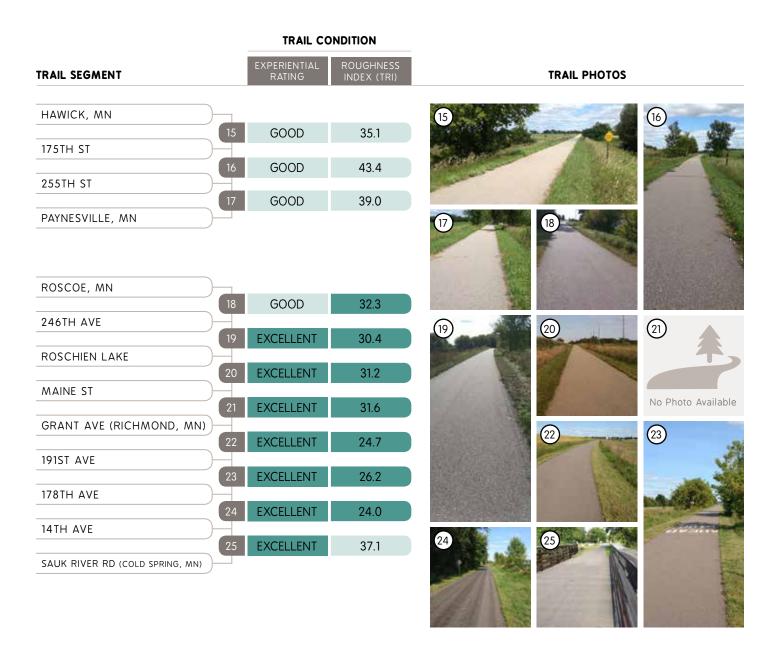
6% POOR

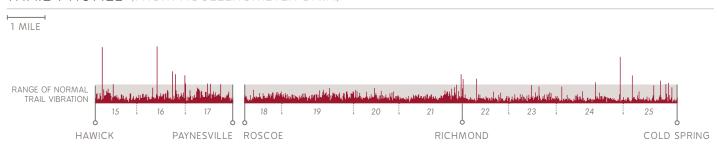
## TRAIL CONDITION

TRAIL SEGMENT	EXPERIENTIA RATING	L ROUGHNESS INDEX (TRI)	TRAIL PHOTOS
WILLMAR, MN	1 FAIR	79.6	
45TH AVE			<b>5</b>
60TH AVE	2 FAIR	88.2	No Photo Available
COUNTY RD 127	3 FAIR	65.1	
	4 GOOD	62.6	3 4 5
HIGHWAY 23	5 GOOD	65.7	
SPICER, MN	6 GOOD	60.2	
MEDAYTO ST			6 7 8
NEST LAKE BRIDGE	7 GOOD	57.6	一个,
LITTLE CROW C.C.	8 GOOD	62.5	
ETTEL CHOW C.C.	9 GOOD	91.5	No Photo Available
NEW LONDON, MN	10 GOOD	72.3	9 10
187TH AVE	11 GOOD	44.3	
115TH ST			
130TH ST	12 GOOD	29.0	
145711 67	13 GOOD	31.1	12 (13)
145TH ST	14 GOOD	43.2	
HAWICK, MN			No Photo Available No Photo Available



# GLACIAL LAKES STATE TRAIL (PAYNESVILLE, ROSCOE & COLD SPRING)







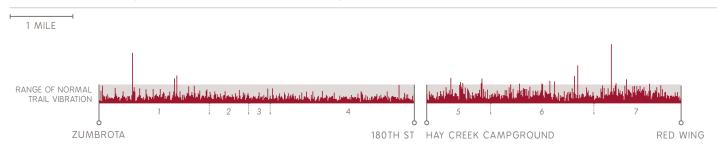
## GOODHUE PIONEER STATE TRAIL (ZUMBROTA & RED WING)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

100% GOOD 0% FAIR **0%** POOR **0%** EXCELLENT

#### TRAIL CONDITION







# GREAT RIVER STATE TRAIL (EYOTA TO PLAINVIEW)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

**48%** EXCELLENT

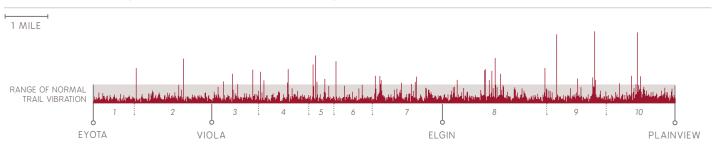
52% GOOD

0% FAIR

**0%** POOR

## TRAIL CONDITION

TRAIL SEGMENT	EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS
ЕУОТА	1 EXCELLENT	30.8	0
SILVER CREEK RD	2 EXCELLENT	34.8	
VIOLA			
55TH ST	3 EXCELLENT	33.8	3
65TH ST	4 EXCELLENT	31.9	
COUNTRY RD 24	5 EXCELLENT	42.2	
	6 GOOD	32.8	
T-271	7 GOOD	40.3	4
ELGIN	8 FAIR	46.3	
T-229	9 FAIR	47.6	
265TH AVE	10 FAIR	43.6	6 7 8
PLAINVIEW		1010	
			1
			9





# HARMONY-PRESTON STATE TRAIL (HARMONY TO PRESTON)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

**0%** EXCELLENT

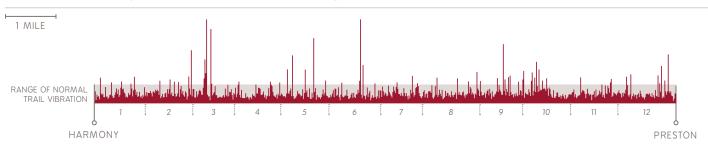
89% GOOD

**11%** FAIR

**0%** POOR

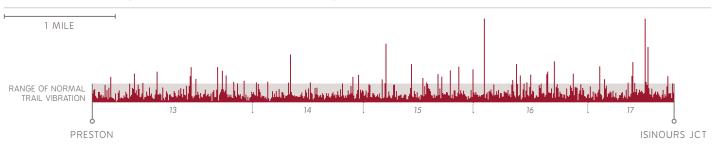
#### TRAIL CONDITION

TRAIL SEGMENT		EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS
HARMONY, MN				0 2 3
MILE 17	1	FAIR	49.0	
WILL 17	2	FAIR	44.2	
MILE 16	3	FAIR	64.1	
MILE 15		FAIR	04.1	4 5
	4	FAIR	40.4	4
MILE 14	5	FAIR	48.2	
MILE 13				
MILE 12	6	FAIR	53.9	
WILE 12	7	GOOD	45.3	6
MILE 11		0000	110	
MILE 10	8	GOOD	44.9	
	9	GOOD	52.9	
MILE 9	10	GOOD	53.1	8 10 11
MILE 8		0000	33.1	
AAU 5 7		GOOD	43.2	
MILE 7	12	GOOD	44.6	
PRESTON, MN				9



# HARMONY-PRESTON STATE TRAIL (PRESTON TO ISINOURS JCT)

## TRAIL CONDITION EXPERIENTIAL RATING ROUGHNESS INDEX (TRI) **TRAIL SEGMENT TRAIL PHOTOS** PRESTON, MN 13 14 **FAIR** 49.2 MILE 4 GOOD 52.7 MILE 3 15 GOOD 50.0 MILE 2 GOOD 56.7 MILE 1 17 GOOD 67.5 ISINOURS JCT 16 [15] 17





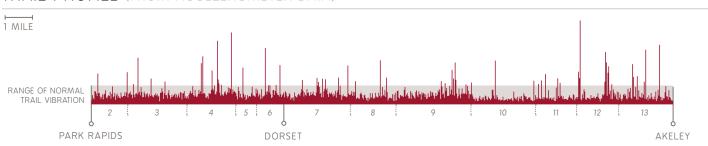
# HEARTLAND STATE TRAIL (DETROIT LAKES & GRAND RAPIDS)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

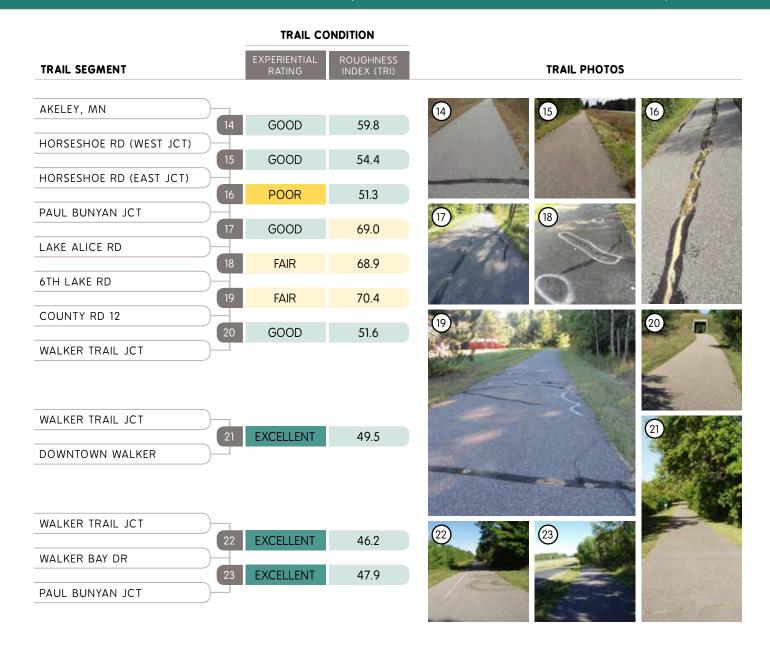
**4%** EXCELLENT **75%** GOOD **21%** FAIR **0%** POOR

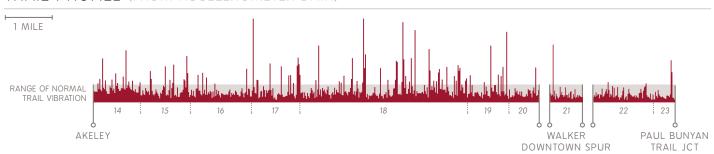
#### TRAIL CONDITION

TRAIL SEGMENT	EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS
JACKSON AVE (DETROIT LAKES)	1 EXCELLENT	no data	0 3
HIGHWAY 10 (DETROIT LAKES)			
PARK RAPIDS, MN			4 6
COUNTY RD 1	2 GOOD	44.2	
COUNTIND	3 GOOD	45.5	
COUNTY RD 4	4 GOOD	64.3	
185TH AVE	4 GOOD	04.3	7
	5 GOOD	49.0	
189TH AVE	6 GOOD	51.3	
DORSET, MN			
219TH AVE	7 GOOD	51.4	PASSING WINNEY BY
ZIJIH AVE	8 EXCELLENT	41.6	9
COUNTY RD 18	COOD	50.4	
NEVIS, MN	9 GOOD	53.6	
	10 EXCELLENT	33.6	
269TH AVE	11 EXCELLENT	36.3	12
275TH AVE	EXCLLLINI	30.3	
005711.0115	12 GOOD	59.8	
285TH AVE	13 GOOD	47.9	
AKELEY, MN	3005	,	



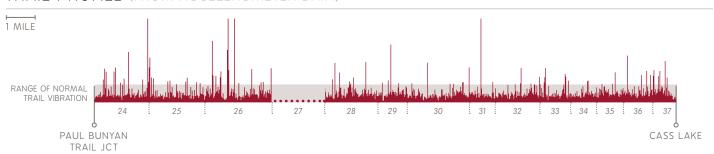
## HEARTLAND STATE TRAIL (AKELEY TO WALKER & PAUL BUNYAN JCT)





# HEARTLAND STATE TRAIL (WALKER TO CASS LAKE)

#### TRAIL CONDITION EXPERIENTIAL RATING ROUGHNESS INDEX (TRI) **TRAIL SEGMENT TRAIL PHOTOS** PAUL BUNYAN TRAIL JCT GOOD 59.4 TRAILS RV PARK GOOD 41.5 100TH ST GOOD 61.9 STEAMBOAT LOOP ROAD SHOULDER COVE DR GOOD 45.2 HIGHWAY 371 **EXCELLENT** 51.8 COUNTY RD 66 **EXCELLENT** 39.1 STEAMBOAT LAKE ACCESS **EXCELLENT** 51.3 134TH ST GOOD 44.1 140TH ST 33) **EXCELLENT** 43.3 144TH ST **EXCELLENT** 38.2 148TH ST GOOD 45.7 152ND ST 35 GOOD 49.2 NARY RD GOOD 63.6 CASS LAKE, MN





## LUCE LINE STATE TRAIL (HUTCHINSON TO SILVER LAKE)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

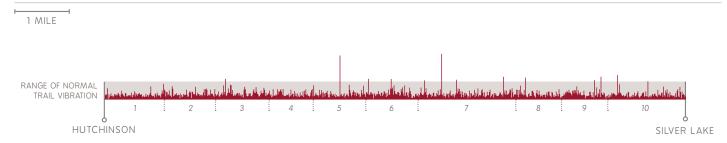
100% EXCELLENT

0% GOOD

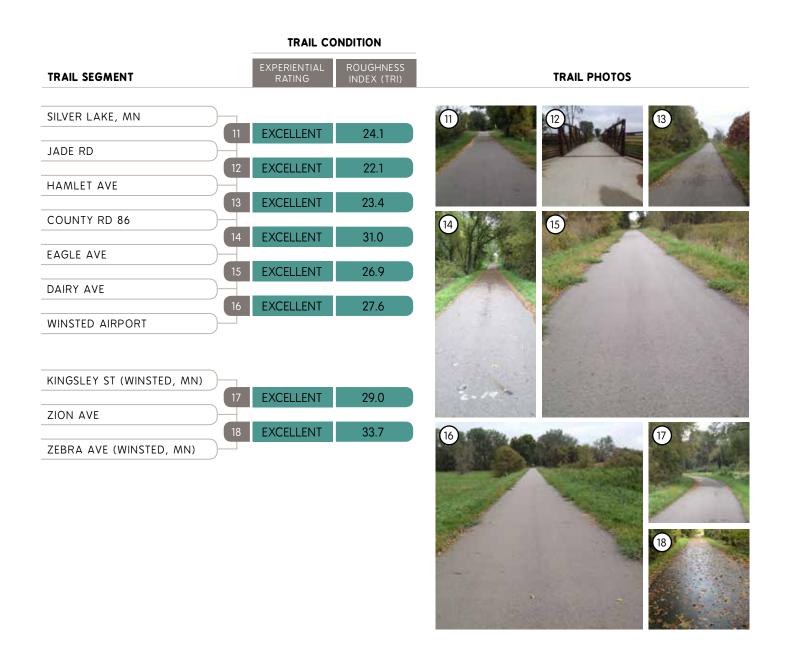
0% FAIR

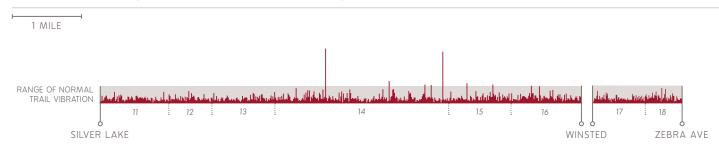
0% POOR

## TRAIL CONDITION EXPERIENTIAL TRAIL SEGMENT **TRAIL PHOTOS** VALE AVE (HUTCHINSON, MN) (1)3 **EXCELLENT** 20.8 MNDNR OFFICE **EXCELLENT** 26.8 LES KOUBA PKWY **EXCELLENT** 32.2 HIGHWAY 15 (4) **EXCELLENT** 28.9 MICHIGAN ST **EXCELLENT** 30.8 HIGHWAY 22 **EXCELLENT** 31.1 HIGHWAY 7 **EXCELLENT** 27.5 MAJOR AVE **EXCELLENT** 25.4 COUNTY RD 71 EXCELLENT 27.6 KALE AVE **EXCELLENT** 24.9 SILVER LAKE, MN



# LUCE LINE STATE TRAIL (SILVER LAKE TO WINSTED)







## MILL TOWNS STATE TRAIL (LAKE BYLLESBY TO CANNON FALLS)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

100% EXCELLENT

0% GOOD

0% FAIR

0% POOR

#### TRAIL CONDITION





## PRESTON-FORESTVILLE STATE TRAIL (PRESTON TO FORESTVILLE)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

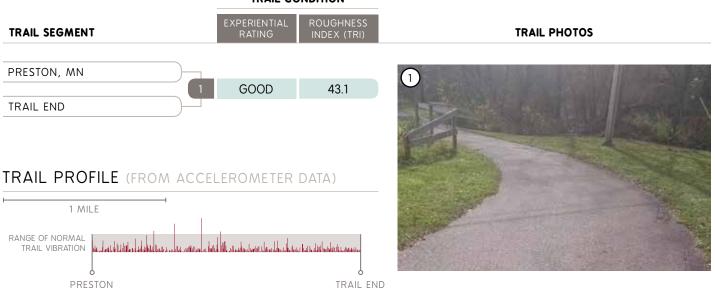
0% EXCELLENT

100% GOOD

0% FAIR

0% POOR

#### TRAIL CONDITION





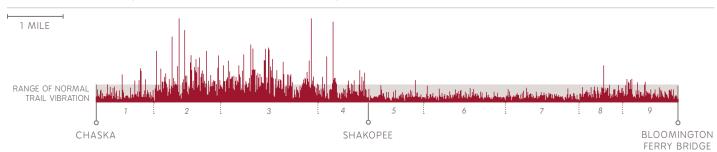
### MINNESOTA VALLEY STATE TRAIL (CHASKA TO BLOOMINGTON)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

**38%** EXCELLENT **27%** GOOD **8%** FAIR **27%** POOR

#### TRAIL CONDITION

	TRAIL CO	ONDITION		
TRAIL SEGMENT	EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL P	нотоѕ
CHASKA	1		1) 3	
	1 EXCELLENT	54.4		
OLD TRAIL JCT	2 FAIR	122.1		
JORDAN BREWERY RUINS	FAIN	122.1		
	3 FAIR	127.8		
HIGHWAY 101 UNDERPASS	-		2	
	4 GOOD	76.3		
MEMORIAL PARK (SHAKOPEE)	5 EXCELLENT	32.3		
THE LANDING	LACELLIAI	02.0		
	6 EXCELLENT	31.3	No Photo Available	
VALLEY FAIR PARK DRIVE	- EVOELLENT	00.5	4 5	6
MN VALLEY NWR TRAILHEAD	7 EXCELLENT	32.5		
	8 GOOD	54.5		THE PARTY NAMED IN
HIGHWAY 169 UNDERPASS	_			
	9 GOOD	51.3	TORNE DE LA COMPANIE	
BLOOMINGTON FERRY BRIDGE	_			
				Shall The William
				100 CHA 1200
			7	9
			4	





# PAUL BUNYAN STATE TRAIL (CROW WING S.P. TO MERRIFIELD)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

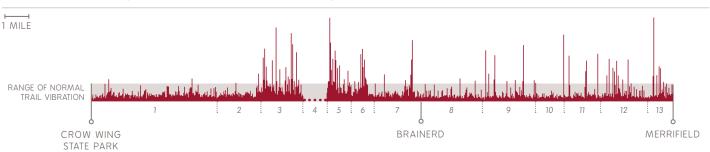
26% EXCELLENT

55% GOOD

19% FAIR

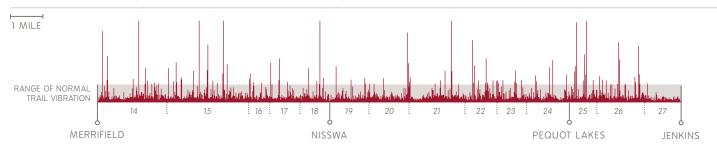
0% POOR

#### TRAIL CONDITION ROUGHNESS TRAIL SEGMENT **TRAIL PHOTOS** CROW WING STATE PARK 3 **EXCELLENT** 27.4 CROW WING HEIGHTS DR **EXCELLENT** 28.1 HIGHWAY 371 GOOD 70.9 HIGHLAND SCENIC RD 5 (4) NO DATA ISLE DR **FAIR** 73.6 DOGWOOD DR No Photo Available 67.3 **FAIR** INDUSTRIAL PARK RD (6) **EXCELLENT** 41.3 NORTHLAND ARBORETUM (BRAINERD) **EXCELLENT** 25.3 BEAVER DAM RD GOOD 37.3 WISE RD (8) 10 **EXCELLENT** 35.0 CURELL RD GOOD 39.5 LEGIONVILLE RD GOOD 39.8 NORTH LONG LAKE RD 12 (11)13 GOOD 49.4 **MERRIFIELD**



### PAUL BUNYAN STATE TRAIL (MERRIFIELD TO JENKINS)

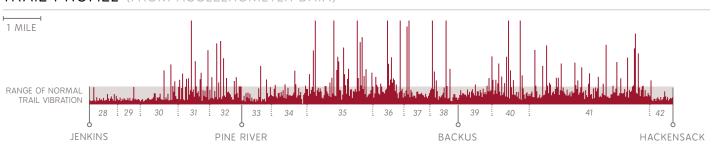
#### TRAIL CONDITION TRAIL SEGMENT **TRAIL PHOTOS** MERRIFIELD, MN 16 15 GOOD 45.5 MOLLIE LAKE RD **FAIR** 47.8 COUNTY RD 137 **EXCELLENT** 36.8 19) COUNTY RD 13 17 18 GOOD 37.5 SHADY ACRES LANE GOOD 51.3 NISSWA, MN GOOD 35.0 POPLAR AVE (22) (20) 21 **EXCELLENT** 47.9 WILDERNESS RD GOOD 44.0 OLSON RD GOOD 59.1 COUNTY RD 107 23) 25) GOOD 40.5 DERKSEN RD **FAIR** 39.0 PEQUOT LAKES, MN No Photo Available **FAIR** 59.3 HIGHWAY 371 **EXCELLENT** 37.3 MYERS RD **EXCELLENT** 31.5 JENKINS, MN



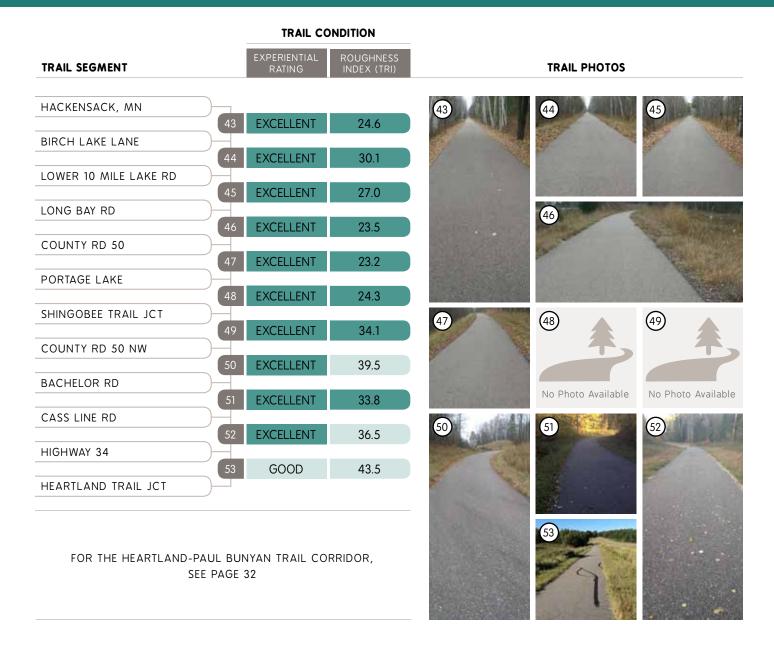
# PAUL BUNYAN STATE TRAIL (JENKINS TO HACKENSACK)

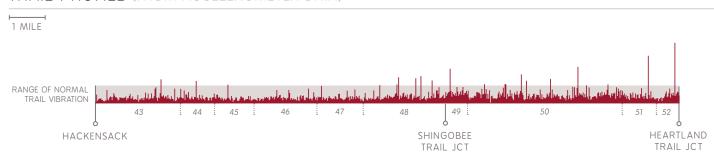
### TRAIL CONDITION

TRAIL SEGMENT		EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS	
JENKINS, MN	28	EXCELLENT	19.0	29 30	
12TH AVE					
36TH AVE	29	EXCELLENT	20.5		
HASSMAN HILLS RD	30	EXCELLENT	23.5	3) 32 33	
NORWAY BROOK LN	31	FAIR	52.3		
PINE RIVER, MN	32	FAIR	52.1		
GOLFVIEW DR	33	FAIR	36.3	<b>34 35 36</b>	
16TH ST SW	34	FAIR	44.6		
8TH ST	35	FAIR	76.4		
4TH ST	36	POOR	68.5		
HIGHWAY 87	37	FAIR	78.5	37 38 39	
BACKUS, MN	38	FAIR	59.5		
	39	FAIR	49.1		
PINE MT LAKE RD	40	FAIR	73.4	40 42 42	
16TH ST NW	41	FAIR	62.5		
COUNTY HWY 40	42	EXCELLENT	34.6		
HACKENSACK, MN					



### PAUL BUNYAN STATE TRAIL (HACKENSACK TO HEARTLAND TRAIL)

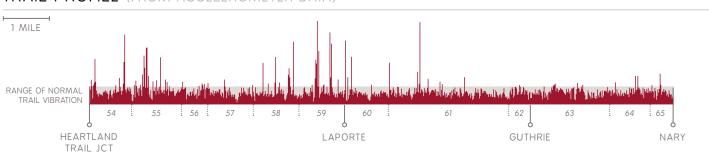




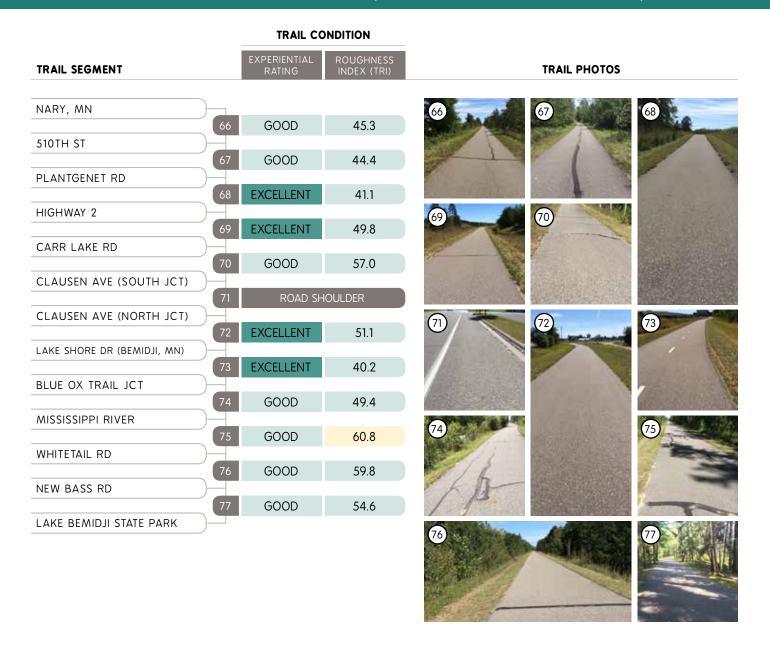
# PAUL BUNYAN STATE TRAIL (HEARTLAND TRAIL TO NARY)

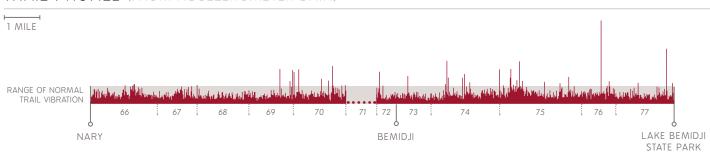
### TRAIL CONDITION

		- INAIL CONDITION			
TRAIL SEGMENT		EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS	
HEARTLAND TRAIL JCT	54	GOOD	65.8	55 56	
WOODLAND RESORT				1 )	
COUNTY RD 38	55	FAIR	77.4	1 7	
COUNTY RD 39	56	EXCELLENT	53.9	<b>69 69 69</b>	
MERGANSER DR	57	EXCELLENT	48.9	97	
	58	FAIR	59.3	A A	
NICKOLSON DR	59	FAIR	72.1		
LAPORTE, MN	60	GOOD	50.2	60	
COUNTY RD 39					
COUNTY RD 16	61	GOOD	50.4		
GUTHRIE, MN	62	EXCELLENT	47.6		
470TH ST	63	GOOD	45.6	61 62 63	
	64	GOOD	47.1		
482ND ST	65	GOOD	51.5		
NARY, MN				64	



### PAUL BUNYAN STATE TRAIL (NARY TO LAKE BEMIDJI STATE PARK)







# ROOT RIVER STATE TRAIL (FOUNTAIN TO LANESBORO)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

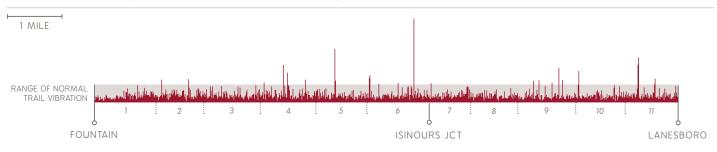
**55%** EXCELLENT

39% GOOD

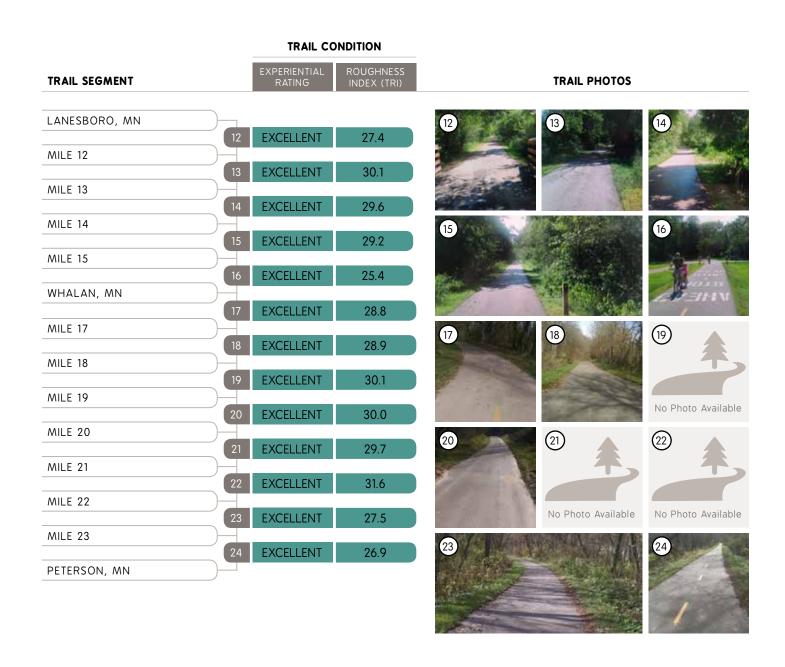
5% FAIR

0% POOR

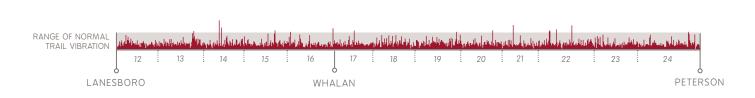
#### TRAIL CONDITION TRAIL SEGMENT **TRAIL PHOTOS** FOUNTAIN, MN 1 **EXCELLENT** 33.7 MILE 1 GOOD 33.6 MILE 2 **EXCELLENT** 29.4 MILE 3 3 **EXCELLENT** 36.4 MILE 4 **EXCELLENT** 33.9 MILE 5 **EXCELLENT** 44.2 ISINOURS JCT 6 4 **EXCELLENT** 29.4 MILE 7 **EXCELLENT** 23.9 MILE 8 **EXCELLENT** 27.2 MILE 9 7 8 **EXCELLENT** 27.0 MILE 10 **EXCELLENT** 38.7 LANESBORO, MN No Photo Available (11) No Photo Available



### ROOT RIVER STATE TRAIL (LANESBORO TO PETERSON)



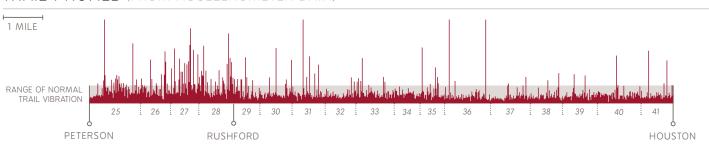




# ROOT RIVER STATE TRAIL (PETERSON TO HOUSTON)

### TRAIL CONDITION

TRAIL SEGMENT		EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS
PETERSON, MN	25	FAIR	51.4	25 20 20 20
MILE 26	26	FAIR	49.7	
MILE 27	27	FAIR	67.5	
MILE 28	28	FAIR	66.4	28
RUSHFORD, MN	29	FAIR	47.9	
MILE 30	30	FAIR	40.4	
MILE 31	31	FAIR	50.1	30 31 32
MILE 32	32	GOOD	29.5	
MILE 33	33	GOOD	35.1	No Photo Available
MILE 34	34	GOOD	29.1	33 35
MILE 35	35	GOOD	57.9	
MILE 36	36	GOOD	54.2	
MILE 37	37		35.6	36 37 38
MILE 38		GOOD		
MILE 39	38	GOOD	37.0	
MILE 40	39	GOOD	41.1	39 40 41
MILE 41	40	FAIR	36.5	
HOUSTON, MN	41	GOOD	38.5	





### SAKATAH SINGING HILLS STATE TRAIL (MANKATO TO WATERVILLE)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

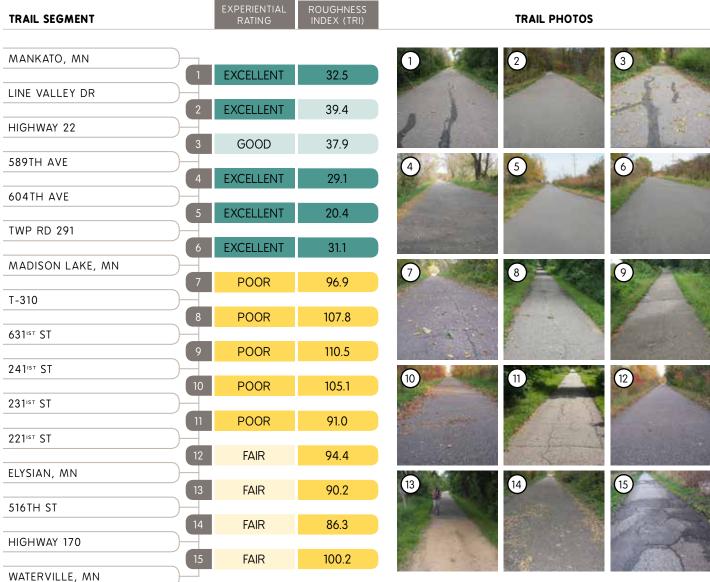
**39%** EXCELLENT

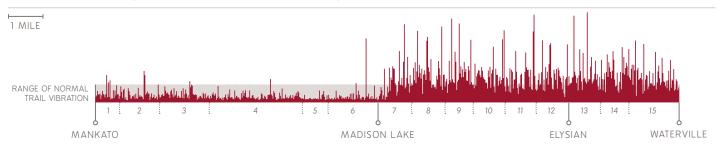
28% GOOD

0% FAIR

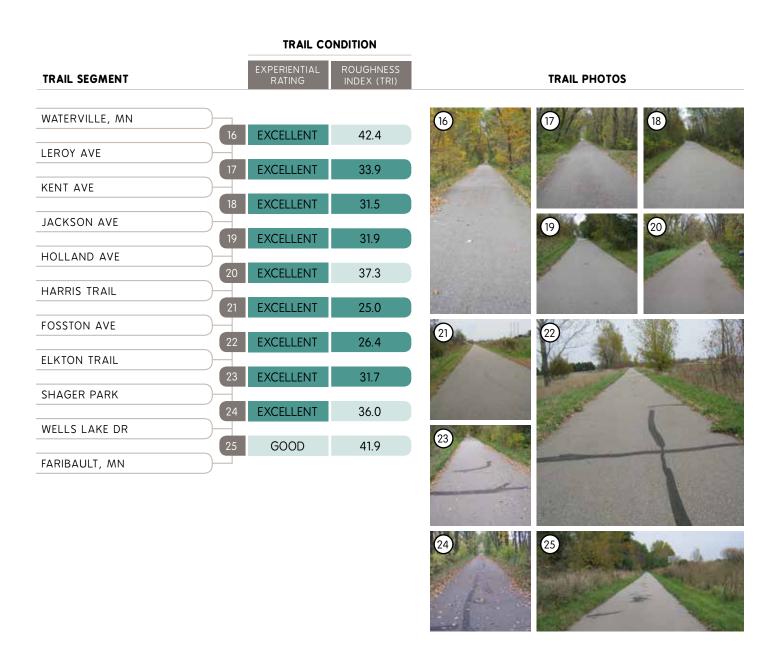
**33%** POOR

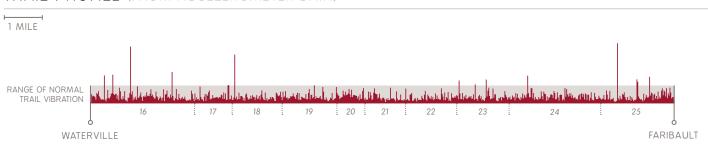
# TRAIL CONDITION





### SAKATAH SINGING HILLS STATE TRAIL (WATERVILLE TO FARIBAULT)





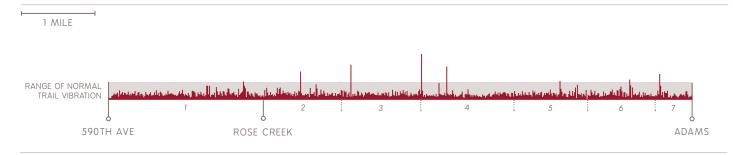


### SHOOTING STAR STATE TRAIL (ROSE CREEK TO ADAMS)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

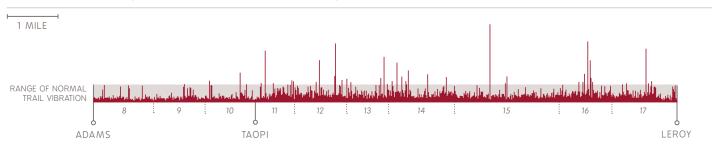
50% EXCELLENT 50% GOOD 0% FAIR 0% POOR

### TRAIL CONDITION TRAIL SEGMENT **TRAIL PHOTOS** 590TH AVE 2 **EXCELLENT** 28.4 ROSE CREEK, MN GOOD 29.8 620TH AVE **EXCELLENT** 36.0 630TH AVE **EXCELLENT** 30.2 640TH AVE **EXCELLENT** 28.2 650TH AVE **EXCELLENT** 28.5 660TH AVE **EXCELLENT** 34.0 ADAMS, MN



# SHOOTING STAR STATE TRAIL (ADAMS TO LEROY)







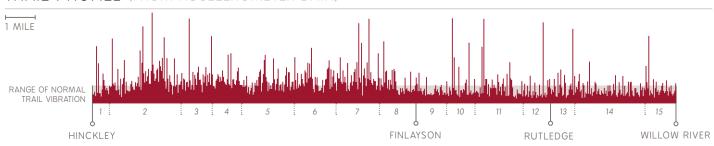
### WILLARD MUNGER STATE TRAIL (HINCKLEY TO WILLOW RIVER)

OVERALL CONDITION (BASED ON TRAIL ROUGHNESS INDEX)

**3%** EXCELLENT **57%** GOOD **37%** FAIR **3%** POOR

#### TRAIL CONDITION

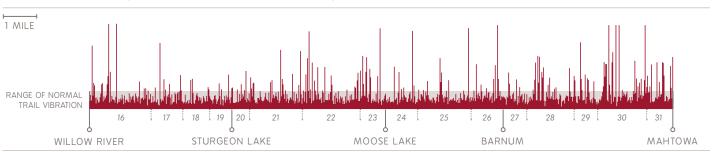
	TRAIL CO	JADITION	
TRAIL SEGMENT	EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS
HINCKLEY, MN	1 GOOD	54.8	1 2 3
7TH ST			
HAPPYS DR	2 GOOD	80.5	
FRIESLAND RD	3 GOOD	93.1	(4) (5) (6)
MILLER RD	4 GOOD	80.6	
	5 GOOD	75.2	
SKUNK LAKE RD	6 FAIR	82.0	No Photo Available
GRONINGEN RD	7 FAIR	84.1	7 8 9
MARSHLAND DR	8 GOOD	65.8	
FINLAYSON, MN			
DIXON LINE RD	9 EXCELLENT	41.6	
LEWIS RD	10 GOOD	58.7	10) 12
PINE RIVER	11 GOOD	57.7	
	12 EXCELLENT	53.1	
RUTLEDGE, MN	13 GOOD	54.3	13 15
KETTLE RIVER	14 GOOD	53.9	
LONG LAKE RD	15 GOOD	47.8	
WILLOW RIVER, MN	OCOD	47.0	



# WILLARD MUNGER STATE TRAIL (WILLOW RIVER TO MAHTOWA)

### TRAIL CONDITION

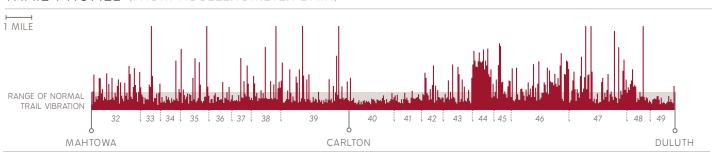
TRAIL SEGMENT	EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS
WILLOW RIVER, MN	16 FAIR	60.9	<b>1</b> 8
DAGO LAKE RD	17 GOOD	49.9	
DENHAM CROSSING RD	18 GOOD	44.5	
NEW SAWMILL RD	19 GOOD	50.4	19 20 20 20 20 20 20 20 20 20 20 20 20 20
STURGEON LAKE	20 GOOD	46.3	7
GREEN LEAF RD	21 GOOD	47.4	No Photo Available
MOOSE LAKE COUNTY AIRPORT			2
MOOSE HORN RIVER		53.3	
MOOSE LAKE, MN	23 FAIR	72.1	
ASPEN RD	24 GOOD	57.8	24 25 26
3911 COUNTY RD 61	25 GOOD	52.5	
BARNUM, MN	26 GOOD	56.6	
POINT RD	GOOD GOOD	48.0	
GILBERT RD	28 FAIR	59.7	23
HIGHWAY 61	29 FAIR	61.5	
TOWN RD 294	30 FAIR	71.2	
	31 FAIR	62.6	29 30 31



# WILLARD MUNGER STATE TRAIL (MAHTOWA TO DULUTH)

### TRAIL CONDITION

TRAIL SEGMENT		EXPERIENTIAL RATING	ROUGHNESS INDEX (TRI)	TRAIL PHOTOS
MAHTOWA, MN	32	GOOD	49.7	32 33 34 34
CARLSON RD	33	FAIR	65.4	
WALLER RD	34	GOOD	38.4	
BROMFIELD RD	35	GOOD	52.5	35 37 37
OLD ATKINSON RD	36	GOOD	47.3	
INTERSTATE 35	37	FAIR	48.9	
GILLOGLY RD	38	FAIR	54.0	39 40
DOUGLAS RD	39	GOOD	45.5	
CARLTON, MN	40	EXCELLENT	32.7	
THOMSON, MN	41	GOOD	32.3	4) 43
DEERIDGE ST	42	GOOD	45.0	
JAY COOKE RD	43	GOOD	50.1	
KANGAS RD	44	POOR	163.4	44 45 46
STENMAN RD	45	POOR	75.3	
BUFFALO HOUSE	46	FAIR	61.2	
BECKS RD	$)$ $\pm$			47) 48 49
95TH AVE	47	POOR	77.7	
RIVERSIDE DR	48	FAIR	66.1	7-45
WILLARD MUNGER INN	49	GOOD	35.3	





# Projecting and Protecting the Future State of Minnesota State Trails

Overall, Minnesota State Trails are in good condition. But the challenge of maintaining the state trail system is real, and our data provides a warning that the system is approaching a tipping point. Our assessment indicates that, without a continuing legislative commitment to maintaining Minnesota State Trails, the system is at risk of falling into disrepair within the next decade. We offer two recommendations to ensure a stable future for the state trail system.

# RECOMMENDATION #1 Consistent State Trail Rehabilitation

Maintaining a state trail system requires consistent rehabilitation. In order to project the rate at which state trails need rehabilitation, we created a trail aging model. According to our model, which is based on TRI data and the approximate age of each trail, state trails have a 28-year life cycle: new

trails are in excellent condition for their first 8 years, good condition until age 20, fair condition until age 28, and poor condition thereafter. Importantly, our model estimates the life cycle of the average state trail; individual trails will age differently depending on quality of construction, topography, vegetation, and occurrences of major storm damage. The trail aging model also assumes the current level of routine trail maintenance. Our projected 28-year life cycle could potentially be extended if maintenance activities increased. For example, some studies have shown seal coating and trail overlaying - neither of which the DNR routinely does on state trails - can extend trail life by 4 to 12 years.<sup>1</sup>

Based on our trail aging model, we estimate 20 miles of state trail need to be rehabilitated annually. Our recommendation to rehabilitate 20 miles annually matches the DNR's identified rehabilitation goals.<sup>2</sup> We recommend state

<sup>&</sup>lt;sup>1</sup> LTAP, Indiana and Development Commission, Ohio River Greenway, "Best Practices in Trail Maintenance" (2014). *Indiana Local Technical Assistance Program (LTAP) Publications*. Paper 8.

<sup>&</sup>lt;sup>2</sup> The Division of Parks and Trails 2012-2022 Strategic Plan sets a goal of rehabilitating 200 miles of state trail over the ten year period.

trail rehabilitation should be funded through a combination of two existing funding sources: the Parks and Trails Legacy Fund (Legacy Funds) and state bonding appropriations.

Legacy Funds have become a vital funding source for state trail rehabilitation. Legacy Funds were created when voters passed the Clean Water, Land and Legacy Amendment in 2008, and are guaranteed until the year 2034. As of 2017, the Legacy Fund generates approximately \$18 million annually for State Parks and Trails. Those funds are used for everything from acquiring and developing new parks and trails; renovating park visitor centers, roads, and campgrounds; creating new programs to connect people to the outdoors; and rehabilitating bridges and state trails.

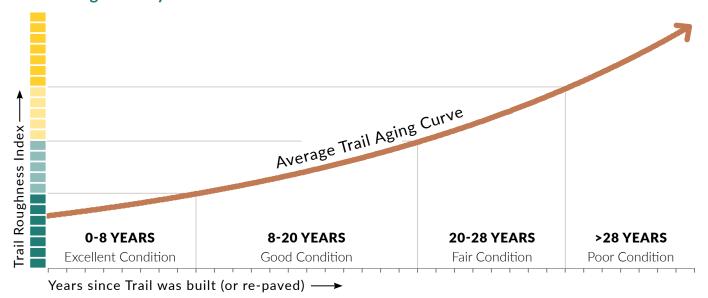
Legacy Funds were created to supplement traditional funding sources like bonding, and they are making a difference. Overall, between 2010 and 2017, Legacy Funds have been used to rehabilitate an average of nine state trail miles per year.<sup>3</sup> For fiscal year 2017, the DNR is using Legacy Funds to rehabilitate portions of the Root River State Trail, Glacial Lakes State Trail,

and Douglas State Trail. Those projects, when completed, will have rehabilitated another 10 miles of trail we identified as either being in poor or fair condition.

In addition to Legacy Funds, the state of Minnesota pays for capital improvement projects by issuing bonds. Lawmakers typically pass a large bonding bill in even-numbered years. Historically, bonding bills were a critical source of funding for state trail rehabilitation: The 2008 bill included upwards of \$6 million for trail rehabilitation, the 2010 bill included \$4 million, and the 2012 bill included \$4 million split between trail rehabilitation and park rehabilitation. But recently bonding appropriations for state trail rehabilitation have been unreliable: the 2014 bill did not include funding specifically for trail rehabilitation, and no bonding bill was passed in 2016.

When bonding appropriations do not consistently fund state trail rehabilitation, state trail rehabilitation projects fall behind schedule. To illustrate this point, we used our trail aging model to project three potential futures for Minnesota

### The Average Life Cycle of a Minnesota State Trail



*Note*: Model is based on TRI data collected by the Parks & Trails Council of Minnesota and the approximate age of each trail segment. Trail age data provided by the Minnesota DNR.

<sup>&</sup>lt;sup>3</sup> Figure is based on the DNRs FY 2016-17 Legacy Priorities and projects reported as completed on the State of Minnesota Legacy website. Additional Legacy Funds were used during that time to rehabilitate a number of state trail bridges. Theoretically, a greater share of Legacy Funds could be used to rehabilitate additional state trail miles, but this would lead to deficits in other key areas of the DNR budget.

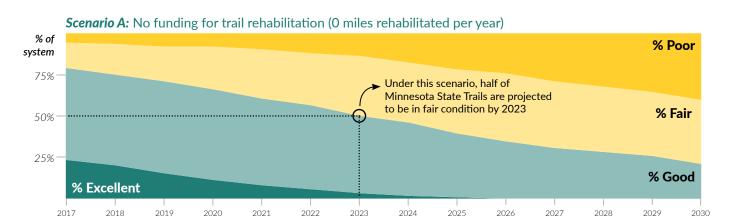
State Trails: a zero funding scenario, a minimum funding scenario, and a full funding scenario.

The zero funding scenario, Scenario A, represents a worst-case scenario in which neither Legacy Funds nor bonding appropriations are used for state trail rehabilitation. Under this scenario, we project the state trail system would fall into disrepair quickly: the number of trails in excellent

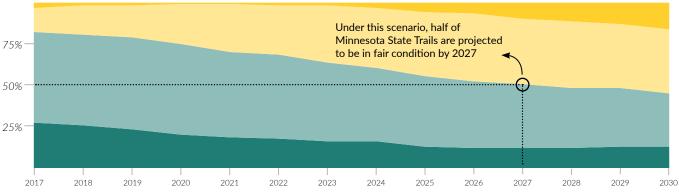
condition would decrease from 150 miles in 2016 to only 65 miles by 2020, half the state trail system would be in fair condition (or worse) by 2023, and 88% of the system would be in fair or poor condition by 2030.

The minimum funding scenario, Scenario B, assumes Legacy Funds - but not bonding appropriations - continue to be used at the current

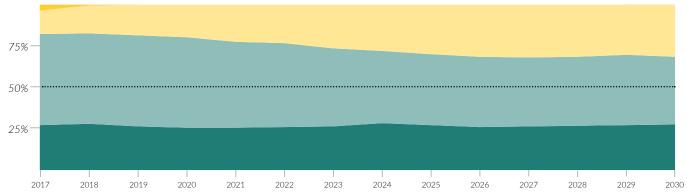
### **Projecting Future Funding Scenarios for Minnesota State Trails**



**Scenario B:** Minimum funding for trail rehabilitation (9 miles rehabilitated per year through Legacy Funds)



Scenario C: Full funding for trail rehabilitation (20 miles rehabilitated per year)



rate for state trail rehabilitation (i.e., nine miles per year). Under this scenario, we project the state trail system would remain in stable condition through 2020, but thereafter Legacy Funds would no longer be able to keep pace with the system's needs. A reliance solely on Legacy Funds would leave a legacy of trails in disrepair: half the system would be in fair or poor condition by 2027, and that number would rise to 55% by 2030. Relying solely on Legacy Funds for trail rehabilitation would also open the door to public and legal challenges that Legacy Funds are being used as a substitute, rather than a supplement, of traditional funding sources such as bonding.

The full funding scenario, Scenario C, assumes a mixture of Legacy Funds and state bonding appropriations are used to fund 20 miles of state trail rehabilitation annually. Under this scenario, we project the final mile in poor condition would be repaired in 2019, and two-thirds of the system would remain in good or excellent condition indefinitely. Making this scenario a reality will require Legacy Funds to truly be used as a supplement to state bonding appropriations, which is what Minnesota voters intended.

Our three scenarios only project the rehabilitation needs of the existing state trail system. If the state trail system expands in future years, as we expect it will, long-term rehabilitation needs will increase. While we do not attempt the quantify the effect of system expansion, the budgetary impact of each additional trail mile is likely marginal when amortized over the life of the trail. Future planning will be necessary to fully account for the costs of rehabilitating the existing, and potentially expanding, state trail system.

Finally, while it is beyond the scope of this project to put a price tag on rehabilitation costs, the three most recent rehabilitation projects bid by the DNR averaged \$165,000 per mile for 17 miles of work.<sup>4</sup> While trail costs can vary widely, these recent projects indicate a bonding appropriation

of \$2 million could rehabilitate approximately 12 miles of trail, not including the costs of bridges and other trail amenities like signage and trailheads.

# RECOMMENDATION #2 Create a State Trail Capital Improvement Plan

Funding sources for state trail rehabilitation already exist; but securing consistent funding from those sources, particularly bonding appropriations, is challenging. Part of that challenge is the perception among lawmakers that there is currently inadequate planning for trail maintenance and rehabilitation. In 2016, Representative Paul Torkelson, who then chaired the Minnesota House Capital Investment Committee, was quoted as saying, "People like trails and want more trails, but every time we add a trail, you're adding to the maintenance need. I'm not sure we've done an adequate job of planning for that."

Creating a capital improvement plan for state trails would provide clarity and allow lawmakers to make informed decisions. While the *State of* the Trails Project is able to highlight the need to rehabilitate 20 miles of state trail per year, it does not account for the entirety of the state trail system's needs. We recommend the DNR create, and routinely update, a capital improvement plan that projects the trail system's needs over five-year periods. The plan should identify and prioritize specific needs of the state trail system, including costs related to trail repaving, bridge and culvert replacement, interpretive and way finding signs, and trailhead rehabilitation. Currently, a systematic account of these needs is not available for lawmakers or the public to review. Consequently, lawmakers do not have a clear sense of the system's needs, and the public cannot anticipate when or where their favorite trail will be repaired.

<sup>&</sup>lt;sup>4</sup>This figure is from rehabilitation projects on the Root River State Trail, Sakatah Singing Hills State Trail, and Glacial Lakes State Trail. Figure includes the cost of engineering and culvert replacement, but not bridges.

<sup>&</sup>lt;sup>5</sup> "DNR says it needs \$132M. So why is it only asking for \$33M?" Twin Cities Pioneer Press, March 31, 2016.

Providing specific funding targets for lawmakers via a capital improvement plan is at odds with how the DNR currently requests bonding appropriations. In recent years the DNR has generally requested an agency-wide bonding appropriation for "asset preservation" rather than making requests for its distinct divisions (e.g., Parks and Trails) or purposes (e.g., trail rehabilitation). Agency-wide requests give the DNR maximum flexibility, but make it difficult for lawmakers and the public to discern how much - or even if - the appropriation will be used towards state trail rehabilitation. By lumping a wide variety of capital improvement needs into a single request, identifying and evaluating specific funding needs is exceedingly difficult. Our sense is that a more transparent budget would encourage more robust funding for trail projects.

Our hope is that the *State of the Trails Project* is a first step towards the creation of a capital improvement plan for Minnesota State Trails,

but there is still work to be done. Creating and implementing a plan, securing funding, and maintaining the state trail system will require an ongoing commitment from managers, lawmakers, and advocates. We envision the *State of the Trails Project* as an integral component of that ongoing commitment, one that will need to be updated, improved, and expanded in future years.

Generations of Minnesotans have worked hard to create a system of trails that few states can match. Minnesota State Trails are community assets; they support local businesses, increase property values, improve public health, and enhance quality of life. But those benefits are only realized when trails are properly maintained. We initiated the *State of the Trails Project* because Minnesotans are banking on the future state of the trails. Good data leads to good planning, good planning leads to good trails, and good trails lead to healthy communities.



<sup>&</sup>lt;sup>6</sup> Headwaters Economics maintains a good online database of academic studies on trails: https://headwaterseconomics.org/trail/



# How to Understand Our Ratings

Our ratings are based on data collected during the summer and fall of 2016. Data was collected by staff and volunteers of the Parks & Trails Council, who rode, inspected, and recorded accelerometer data on nearly every mile of paved state trail in Minnesota. All of our volunteers had prior, if not extensive, experience riding bicycle trails.

We limited this project to trails that are (1) authorized under Minnesota Statute 85.015, (2) owned-and-operated by the state of Minnesota, and (3) paved. These criteria exclude a handful of existing trails that are considered a part of the state trail system but which are owned and operated by local units of government.<sup>7</sup> In sum, our inventory included 593 miles. We collected usable data on 589 of those miles; the miles we missed were due to trails being closed for reconstruction (3 miles) or data collection errors (1 mile).

Ratings were conducted on a segment-by-segment basis. We demarcated segments using road intersections, keeping the length of each segment as close to one mile as possible. This method resulted in 452 segments with an average length of 1.3 miles. The median segment was 1.1 miles, with the longest being 4.9 miles and the shortest being 0.5 miles. For each trail segment, we assigned an experiential rating, a Trail Roughness Index score, and took photographs to visualize conditions.

#### EXPERIENTIAL RATINGS

Our experiential ratings are what might be called the "old fashioned" approach. We assigned staff and volunteers to ride each trail segment, observe its condition, take notes, and assign a rating based on their experience. All trail evaluators were given an instruction booklet that defined each rating category and provided example photographs. The strength of our experiential ratings is their

<sup>&</sup>lt;sup>7</sup> There are 20 miles of trail authorized under MS 85.015 that are not included in our inventory. Those miles include 6 miles of the Taconite Trail near Grand Rapids; 13 miles of the Minnesota River Trail near Ortonville, Milan, and Montevideo; 1 mile of the Mill Towns Trail between Northfield and Dundas; and a half-mile of the Wagon Wheel Trail in La Crescent

simplicity. When we say a trail segment has an experiential rating of "good," it means a person rode that segment and determined it was comfortable to ride.

#### TRAIL ROUGHNESS INDEX

In addition to our experiential ratings, we also created an objective measurement of trail conditions called the Trail Roughness Index. The Trail Roughness Index, or TRI, is a measure of how bumpy a trail is to ride on a bicycle.

The TRI is calculated using data collected by bicycle-mounted iPhones. All iPhones come equipped with a sensor called an accelerometer, which is an instrument that measures the directional acceleration of an object. The iPhone uses this sensor primarily to measure the tilting and orientation of the phone; we instead used the accelerometer to measure how much jolting we experienced when riding a bike trail. The way it works is relatively straightforward. First, we mounted an iPhone to our bicycle's handlebars and configured the phone to record the accelerometer data. Second, we went for a bike ride. Whenever we were on a smooth trail, the accelerometer recorded only weak vibrations. But whenever we hit a crack or rut, the accelerometer recorded a jolting force. We combined the accelerometer data with GPS location and speed (which iPhones can also record) and analyzed the data for each individual trail segment. During testing, we found the accelerometer on our iPhone produced good data on the "smoothness" or "roughness" of a trail.

We used an app called SensorLog (which retails for \$2.99 in the Apple App Store) to record and store our iPhone's data. We configured the app to record GPS coordinates, travel speed, and accelerometer readings every half second. Using SensorLog, we collected 411,976 data points, each one indicating where the bicyclist was, how fast

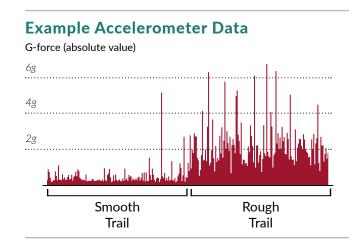
they were traveling, and how much vibration they were experiencing from bumps and cracks in the pavement.

The accelerometer data is summarized as a TRI score. Statistically, the TRI is the standard deviation of the force felt along the vertical axis of the iPhone, adjusted for speed and bike effects, and multiplied by 100 for scale. The TRI measures how rough a trail is, so the higher the TRI score, the worse the trail. Trails in excellent condition have low TRIs, typically below 35, whereas trails in poor condition have high TRIs, typically above 85.

Applying adjustments for travel speed and bike were necessary to ensure all our data was comparable. The force felt by a bicyclist when hitting a bump is dependent upon both travel speed and absorption qualities of the bike. We adjusted all our data to estimate (1) the force a bike experiences at approximately 13 miles per hour, which was the average speed across all our samples, and (2) the force felt by an aluminum-frame road bike with approximately half-inch tires inflated to 80 psi.

### PHOTOGRAPHIC EVIDENCE

In addition to our experiential ratings and TRI calculations, we took photographs to supplement and visualize our data. In total, we took 1,714 photos showing the good, the bad, and the ugly



<sup>&</sup>lt;sup>8</sup> The greater the travel speed, the greater the force felt when hitting a bump or crack. During our testing we found an interaction between roughness and speed, whereas the rougher the trail, the greater effect speed had on TRI. On an average trail, increasing travel speed by 1 mph increased TRI by 3.25 points. We estimated adjustment factors for each bike used to collect data by comparing common segments; factors ranged from 0.38 to 3.62

of state trail conditions. Selected photographs of each segment are presented alongside the experiential ratings and TRI scores for each segment, starting on page 13. An interactive map of state trail conditions and all of our photographs are available on our website.

### IMPORTANT CAVEATS

There are several important caveats to keep in mind when interpreting our trail condition ratings.

Our experiential ratings, in nearly every case, are based on only one person's judgment. Different people have different thresholds of how many bumps and cracks are acceptable, and thus reasonable people will often disagree with each other's assessment. We found that people generally agree on what constitutes a trail in excellent condition, but beyond that opinions sometimes diverged. In a small number of cases, we had two different volunteers ride a trail and report experiential ratings. In cases where those ratings differed, we report the lower of the two ratings.

The choice to use mile-long segments as our unit of analysis also has a bearing on our results. Over

the course of a mile, a trail may be in excellent condition for one stretch and in poor condition for another. By analyzing trails in one-mile segments, poor sections of trail that are isolated within longer stretches of good trail can be lost. Consequently, segments we have rated as good, or even excellent, may have stretches of poor pavement. The converse is also true, however; segments we have rated as fair, or even poor, may have stretches of good pavement.

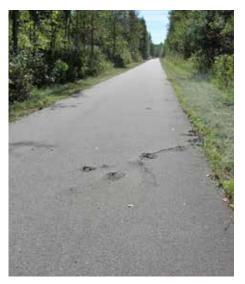
The primary limitation of the TRI is that the accelerometer only measures what the bicyclist rides over, and thus TRI scores do not account for bumps or cracks that are easily avoidable. This limitation is particularly problematic for trails with longitudinal cracking and/or cracks forming along the pavement's edge. The TRI should be interpreted as a measure of how many bumps and cracks a bicyclist experiences when riding a trail, not the overall number of bumps and cracks present on a trail.

Similarly, our experiential rating categories are based on how smooth or rough a trail is to ride, not the visual appearance of the trail. In certain cases, a trail may have a poor visual experience (e.g., weeds growing through cracks) but still provide a smooth ride. Our ratings privilege the

### **Limitations of the Trail Roughness Index**







The TRI likely overestimates the condition of trails with bumps that are easily avoidable, such as longitudinal cracking and cracks forming along pavement edges.

quality of the ride over the visual appearance of the trail.

The TRI should be interpreted as an estimate, with a margin of error of approximately 10%. The primary sources of error include random bicycle "noise" present in the accelerometer data (e.g., the vibrations from pedaling, swaying back and forth, debris on the trail, etc.), sampling error (e.g., bicyclists riding on the left vs. right side of the trail), and adjustment error (i.e., our adjustment factors only approximate the effect of speed and bike). As such, we cannot say with full confidence that a trail with a TRI of 50 is quantitatively better than a trail with a TRI of 55.

Our photographs are also subject to bias because they were not taken at regular, systematic intervals. Rather, trail evaluators were asked to take representative photographs and photographs of especially problematic areas. Thus, the photographs we have are dependent upon the judgment of the photographer.

Taken individually, the experiential ratings, Trail Roughness Index, and photographs all have limitations. But when taken together, we are confident they provide an accurate representation of conditions on Minnesota State Trails.



### **ACKNOWLEDGMENTS**

The State of the Trails Project was made possible by the help of many trail-loving volunteers. We offer a big **thank you** to the people behind the data:

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Year one of this project was something of an "exhaustive experiment"; exhaustive because of the vast amounts of data we collected, and experimental because we're still just learning and testing how to best use smart phones to collect data on trail conditions. The project was and continues to be a learning experience.

We hope you find this project useful, and invite all of your feedback.

### ABOUT THE PARKS & TRAILS COUNCIL OF MINNESOTA

Parks & Trails Council of Minnesota (P&TC) is an organization of more than 3,800 members dedicated to acquiring, protecting, and enhancing critical land for the publics use and benefit. Since 1954, P&TC has been working on behalf of Minnesotans who treasure these special places, protecting land and water to promote conservation, outdoor recreation, tourism, and healthy lifestyles. This work is accomplished by acquiring threatened and critical parcels of land, being an independent and forthright voice at the Minnesota Capitol, boosting the capacity of Friends Groups to help care for and promote parks and trails, and engaging in public policy research. For more than 60 years, P&TC has added nearly 11,000 acres, valued at more than \$33 million, to Minnesota's park and trail network.

For more information about how you can help acquire, protect, and enhance Minnesota's special places, please contact us.



### www.parksandtrails.org

275 East 4th Street, Suite 250 Saint Paul, MN 55101



(651) 726-2457 (800) 944-0707